CONTROL COUNCIL

Law No. 10

PUNISHMENT OF PERSONS GUILTY OF WAR CRIMES, CRIMES AGAINST PEACE AND AGAINST HUMANITY

In order to give effect to the terms of the Moscow Declaration of 30 October 1943 and the London Agreement of 8 August 1945, and the Charter issued pursuant thereto and in order to establish a uniform legal basis in Germany for the prosecution of war criminals and other similar offenders, other than those dealt with by the International Military Tribunal, the Control Council enacts as follows:

Article I

The Moscow Declaration of 30 October 1943 "Concerning Responsibility of Hitlerites for Committed Atrocities" and the London Agreement of 8 August 1945 "Concerning Prosecution and Punishment of Major Tar Criminals of the European Axis" are made integral parts of this Law. Adherence to the provisions of the London Agreement by any of the United Nations, as provided for in Article V of that Agreement, shall not entitle such Nation to participate or interfere in the operation of this Law within the Control Council area of authority in Germany.

Article II

- -1. Each of the following acts is recognized as a crime:
- (a) <u>Crimes against Peace</u>. Initiation of invasions of other countries and wars of aggression in violation of international laws and treaties, including but not limited to planning, preparation, initiation or waging a war of aggression, or a war of violation of international treaties, agreements or assurances, or participation in a common plan or conspiracy for the accomplishment of any of the foregoing.
- (b) <u>Mar Crimes</u>. Atrocities or offenses against persons or property constituting violations of the laws or customs

- of war, including but not limited to, murder, ill treatment or deportation to slave labour or for any other purpose, of civilian population from occupied territory, murder or ill treatment of prisoners of war or persons on the sees, killing or hostages, plunder of public or private property, wanton destruction of cities, towns or villages, or devastation not justified by military necessity.
 - (c) Crimes against Humanity Atrocities and offenses, including but not limited to murder, extermination, enslavement, deportation, imprisonment, terture, rape, or other inhumane acts committed against any civilian population, or persecutions on political, racial or religious grounds whether or not in violation of the demestic laws of the country where perpetrated.
 - (d) Membership in categories of a criminal group or organization declared criminal by the International Military Tribunal.
 - 2. Any person without regard to nationality or the capacity in which he acted, is deemed to have committed a crime as defined in paragraph 1 of this Article, if he was (e) a principal or (b) was an accessory to the commission of any such crime or ordered or abetted the same or (c) took a consenting part therein or (d) was connected with plans or enterprises involving its commission or (e) was a member of any organization or group connected with the commission of

such crime or (f) with reference to paragraph 1 (a), if he held a high political, civil or military (including General Staff) position in Germany or in one of its Allies, cobelligerents or satellites or held high position in the financial, industrial or economic life of any such country.

- 3. Any person found guilty of any of the Crimes above mentioned may upon conviction be punished as shall be determined by the tribunal to be just. Such punishment may consist of one or more of the following:
 - (a) Death.
 - (b) Imprisonment for life or a term of years, with or without herd labour.

- (c) Fino, and imprisonment with or without hard labour, in lieu thereof.
- (d) Forfeiture of property..

- . (e) Restitution of property wrongfully acquired.
 - (f) Deprivation of some or all civil rights.

Any property declared to be forfeited or the restitution of which is ordered by the Tribunal shall be delivered to the Centrel Council for Germany, which shall decide on its disposal:

- 4. (a) The official position of any person, whether as Hoad of State or as a responsible official in a Government Department, does not free him from responsibility for a crime or entitle him to mitigation of punishment.
 - (b) The fact that any person acted pursuant to the order of his Government or of a superior does not free him from responsibility for a crime, but may be considered in mitigation.
- 5. In any trial or presecution for a crime herein referred to, the accused shall not be entitled to the benefits of any statute of limitation in respect of the period from 30 January 1933 to 1 July 1945, nor shall any immunity, pardon or amnesty granted under the Nazi regime be admitted as a bar to trial or punishment.

rticle III

- 1. Each occupying authority, within its Zone of occupa-
- (a) shall have the right to cause persons within such Zone suspected of having committed a crime, including those charged with crime by one of the United Nations, to be arrested and shall take under control the property, real and personal, owned or controlled by the said persons, pending decisions as to its eventual disposition.

- (b) shall report to the Legal Directorate the names of all suspected criminals, the reasons for and the places of their detention, if they are detained, and the names and location of witnesses.
- (c) shall take appropriate measures to see that witnesses and evidence will be available when required.
- (d) shall have the right to cause all persons so arrested and charged, and not delivered to another authority as herein provided, or released, to be brought to trial before an appropriate tribunal. Such tribunal may, in the case of crimes committed by persons of German citizenship or nationality against other persons of German citizenship or nationality, or stateless persons, be a German Court, if authorized by the occupying authorities.
- 2. The tribunal by which persons charged with offenses hereunder shall be tried and the rules and procedure thereof shall be determined or designated by each Zone Communder for his respective Zone. Nothing herein is intended so, or shall impair or limit the jurisdiction or power of any court or tribunal now or hereafter established in any Zone by the Commander thereof, or of the International Military Tribunal established by the London Agreement of 8 August 1945.
- 3. Persons wanted for trial by an International Milaitary Tribunal will not be tried without the consent of the Committee of Chief Prosecutors. Each Zone Commander will deliver such persons who are within his Zone to that committee upon request and will make witnesses and evidence available to it.
- 4. Persons known to be wanted for trial in another Zone or outside Germany will not be tried prior to decision under Article IV unless the fact of their apprehension has been reported in accordance with Section 1 (b) of this Article, three months have elapsed thereafter, and no request for delivery of the type contemplated by Article IV has been received by the Zone Commander concerned.
- 5. The execution of death sentences may be deferred by not to exceed one menth after the sentence has become final when the Zone Commander concerned has reason to believe

that the testimony of those under sentence would be of value in the investigation and trial of crimes within or without nis Zone.

6. Each Zone Commander will cause such effect to be given to the judgments of courts of competent jurisdiction, with respect to the property taken under his control pursuant hereto, as he may deem proper in the interest of justice.

Article IV

- 1. When any person in a Zone in Germany is alleged to have committed a crime, as defined in Article II, in a country other than Germany or in another Zone, the government of that nation or the Commander of the latter Zone, as the case may be, may request the Commander of the Zone in which the person is located for his arrest and delivery for trial to the country or Zone in which the crime was committed. Such request for delivery shall be granted by the Commander receiving it unless he believes such person is wanted for trial or as a witness by an International Military Tribunal, or in Germany, or in a nation other than the one making the request, or the Commander is not satisfied that delivery should be made, in any of which cases he shall have the right to forward the said request to the Legal Directcrate of the Allied Control Authority. A similar procedure shall apply to witnesses, material exhibits and other forms of evidence.
- 2. The Legal Directorate shall consider all requests referred to it, and shall determine the same in accordance with the following principles, its determination to be communicated to the Zone Commander.
- (a) A person wanted for trial or as a witness by an International Military Tribunal shall not be delivered for trial or required to give evidence outside Germany, as the case may be, except upon approval by the Committee of Chief Prosecutors acting under the London Agreement of 3 August 1945.

- (b) A person wanted for trial by several authorities (other than an International Military Tribunal) shall be disposed of in accordance with the following priorities:
 - (1) If wanted for trial in the Zone in which he is, he should not be delivered unless arrangements are made for his return after trial elsewhere;
- (2) If wanted for trial in a Zone other than that in which he is, he should be denlivered to that Zone in preference to delivery outside Germany unless arrangements are made for his return to that Zone after trial elsewhere;
 - (3) If wanted for trial outside Germany by two or more of the United Nations, of one of which he is a citizen, that one should have priority;
 - (4) If wanted for trial outside Germany by several countries, not all of which are United Nations, United Nations should have priority;
 - (5) If wanted for trial outside Germany by two or more of the United Nations, then, subject to Article IV 2 (b) (3) above, that which has the most serious charges against him, which are more-over supported by evidence, should have priority.

Article V

The delivery, under Article TV of this Law, of persons for trial shall be made on demands of the Governments or Zone Commanders in such a manner that the delivery of criminals to one jurisdiction will not become the means of defeating or unnecessarily delaying the carrying out of justice in another place. If within six months the delivered person has not been convicted by the Court of the Zone or country to which he has been delivered, then such person shall be returned upon demand of the Commander of the Zone where the person was located prior to delivery.

CONTROL COUNCIL

REPORT BY THE COORDINATING COMMITTEE ON THE ESTABLISHMENT BY THE FOUR CCCUPYING POWERS OF CONSULAR OFFICES THROUGHOUT GERMANY

(Of this document, the following extract was approved:)

6. The Coordinating Committee agreed that each member would request his Political Advisor to report to his government on the present status in the Allied Control Authority of the proposal for the establishment of consular offices throughout Germany with a view to raising the question on the governmental level.

Approved at Berlin 20 December 1945

(CONL/P(45)68)

CONTROL COUNCIL

REPORT BY THE COORDINATING COMMITTEE ON THE DISBANDMENT OF EX-WEHRMACHT PERSONNEL

- 1. The Control Council discussed at their Thirteenth Meeting on 30 November 1945 a memorandum by the Soviet Member on the existence in the British Zone of units and staffs of the former German Army and agreed to refer the question to the Coordinating Committee for consideration.
- 2. In preliminary discussions of the subject the Coordinating Committee agreed to consider reports from all delegations as to the status of ex-Wehrmacht personnel in their Zones of Occupation.
- 3. The coordinating Committee at their Twenty-Seventh Meeting on 17 December 1945 studied these reports contained in CORC/P(45)191, "Disbandment of Ex-Wehrmacht Personnel", with particular emphasis on the British report (Appendix 2 of CORC/P(45)191).
- 4. Contained in the British report was a proposed plan for the disbandment of ex-Wehrmacht personnel held in British concentration areas and the simultaneous dissolution of their administrative staffs. This plan, which called for the completion of this disbandment by 31 January 1946, was approved by the Coordinating Committee.
- 5. The accomplishment of the British plan within the specified time depends on full cooperation from the Commanders of the other three Zones of Occupation, particularly in the acceptance of disbanded personnel formerly domiciled within their Zones. The Coordinating Committee charged the Prisoners of War and Displaced Persons Directorate with working out the details of this transfer of personnel.
- 6. In addition to accepting the British plan for the disbandment of ex-Wehrmacht personnel and their staffs, the Coordinating Committee agreed that the U.S., British and French delegations, who still hold German prisoners of war

in Germany, will file reports with the Coordinating Committee on this personnel by not later than 10 February 1946. The Soviet Delegation was not charged with submitting this report because of the small number held in their Zone.

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7. The above report is circulated for the consideration of the Control Council at their Fifteenth Meeting on 20 December 1945.

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Approved at Berlin 20 December 1945

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(CONL/P(45)70)

PROPOSAL CONCERNING FUNCTIONS OF ALLIED KOMMANDATURA BERLIN.

27 November 1945

The Inter-Allied Kommandatura Berlin constituted by Articles 3 and 7, European Advisory Commission Basic Agreement on Control Machinery for Germany, 14 Nov. 1944 as amended 1 May 1945 will operate under the following general directives:

- 1. The Inter-Allied Kommandatura is responsible to the Control Council of the Allied Control Authority for the administration of Greater Berlin.
- 2. The Coordinating Committee will issue direct to the Kommandatura all orders and resolutions which in the opinion of the Control Authority are applicable to and will be executed in Greater Berlin.
- 3. All orders and resolutions of the Control Authority received through the Coordinating Committee will be implemented uniformly in all sectors of Berlin through the Allied Kommandatura.
 - 4. Questions considered by the Allied Kommandatura Berlin at which unanimous agreement cannot be reached will at the request of any dissenting party be submitted to the Coordinating Committee of the Allied Control Authority for decision.

5. DELETED .

- 6. Prior to being placed into effect, matters introduced unilaterally involving administration of Military Government of a particular sector in Berlin may be submitted to the Allied Kommandatura Berlin for possible application to all sectors.
 - 7. The Inter-Allied Kommandatura Berlin has authority subject to these instructions to prescribe its own rules of procedure.

POLITICAL DIRECTORATE

: Coordinating Committee, Allied Control Authority TO

SUBJECT : Representation of German Political Parties at Nuremberg

- (1) The Political Directorate at its Sixteenth Meeting, 13 December 1945, considered a communication from the leaders of the four political parties in Berlin requesting representation at the War Crimes Trial at Nuremberg.
- (2) With a view to associating the German Democratic political parties with the trial and to assist in bringing home to the German people the guilt of its former Nazi leaders, the Political Directorate considered such representation highly desirable and felt that it should not be limited to parties from any given area but should be extended to the representatives of Democratic political parties which have been authorized in all four zones of occupation in Germany. It was recognized that accommodation facilities at Nuremberg are strictly limited and that it might be necessary to provide for attendance on a rotation basis of small groups representative of the democratic political parties.
- (3) The Political Directorate requested the United States delegation, as the chairman nation, to bring its recommendation to the attention of the International Tribunal and to inquire how many places might be made available to representatives from German democratic political parties. The text of the communication addressed to the International Tribunal is attached herewith.
- (4) The Political Directorate likewise decided that the Directorate's views and recommendations and the action it has taken in accordance therewith should be brought to the attention of the Coordinating Committee.

Approved at Berlin 21 December 1945 (CORC/P(45)205)

TEXT OF COMMUNICATION TO INTERNATIONAL TRIBUNAL
AS TRANSMITTED TO JUSTICE JACKSON BY
AMBASSADOR MURPHY

December 15, 1945

"Political Directorate of the Control Council has received request from the four parties in Berlin for representation at the War Crimes Trial. Political Directorate, composed of the representatives of the four control powers, has expressed its belief, which I also share, that the attendance as observers of representatives from German democratic political parties in all four zones would be highly desirable in associating these parties with the trial and in bringing home to the German people the guilt of their former leaders. I have been requested to urge that the Tribunal give this question its serious and earliest consideration and also to inquire how many places, given the limited accommodations at Nuremberg, might be made available on a rotation basis for the attendance of democratic party representatives from all of Germany."

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ALLOCATION OF ACCOMMODATION IN BERLIN TO OUTSIDE AGENCIES

Memorandum by the Allied Secretariat

- 1. When the decision was taken to invite sixteen of the United Nations to accredit Military Missions to the Control Council no decision was taken as to the allocation of these Missions to the national sectors of Berlin. This question has up to the present been solved by discussion and agreement between the national elements of the Allied Control Authority.
- 2. The sixteen Military Missions are however only the first wave of the many agencies which may ultimately be expected to require accommodation in Berlin. Amongst others which must be borne in mind are:-
 - (a) Additional United Nations Military Missions
 - (b) Missions from Neutral countries
 - (c) International agencies such as E.C.I.T.O.
 - (d) Philanthropic Agencies such as U.N.R.R.A. and the International Red Cross
 - (e) German Central Administrative Agencies.
- 3. It would seem desirable that the burden of providing accommodation and facilities for such agencies should fall equitably on the four national sectors of Berlin taking into account the availability of suitable accommodation and other factors. To determine a fair allocation it will be necessary to carry out a comprehensive examination of existing accommodation, the possibility of repairs of damaged accommodation, the requirements of the municipal life of the city, the requirements of the garrison and of the native population, and of many other factors.

- 4. The information that is required for such an examination could clearly only be obtained from the Kommandatura. Furthermore the allocation of accommodation in Berlin would appear to be the responsibility of the Kommandatura rather than of the Allied Control Authority.
- 5. It is therefore recommended that the Kommandatura should be
 - (a) notified that additional agencies will require accommodation in Berlin from time to time.
 - (b) requested to provide accommodation for these agencies approved for entry by the Coordinating Committee as and when required on a basis which is agreeable to the Four Sector Commanders.

Approved at Berlin 21 December 1945 (CORC/P(45)208) (amended by CORC/M(45)28)

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REPORTING OF ALLIED MILITARY MARK ISSUES

- 1. Reference is made to the Potsdam Conference Agreement:
 - "14. During the period of occupation Germany shall be treated as a single economic unit. To this end common policies shall be established in regard to:

c. Currency."

- 2. The issue of Allied Military Marks adds to the German currency circulation. The addition to the currency circulation increases the inflation potential. To implement the treatment of Germany as a single economic unit and to measure the impact of occupation on the outstanding currency issues of Germany and on its economy, it will be necessary to have current and official information as to the amount of Allied Military Marks put in use by each Allied Power. It is, therefore, recommended that:
 - (a) There shall be information given to the Finance Directorate as of 31 December 1945 or at the earliest date thereafter to be reported to the Coordinating Committee, and each quarter thereafter, as to the net amount of Allied Military Marks put into circulation by the various Allied Powers during the quarter and as to the outstanding total.

.pproved at Borlin 21 December 1945 (CORC/P(45)209) (amended by CORC/M(45)28)

CLEARING PAYMENTS BETWEEN ZONES

- 1. In order to establish an over-all clearings arrangement for the whole of Germany, it is recommended:
 - a. that a division of interzonal clearings be organized in the Berlin StadtBank. This division will have responsibilities of a technical character and will in no way predetermine the establishment of a central bank in Germany;
 - b. that this division be supervised by the Committee already appointed by the four Powers to control the activities of the Berlin StadtBank;
 - c. that the participants of interzonal clearings in the zones be the banks authorized for this purpose by the military administration of each zone, and, in Berlin, the Berlin StadtBank;
 - d. that each participant in the interzonal clearings open an account with the above-mentioned
 division which will record, on these accounts,
 the transfers advised by the participants.
 The original documents applying to the interzonal transactions will pass directly between
 the interested banks;
 - e. that the interzonal clearings be available for all transfers of funds which are permitted by arrangements currently agreed upon by the military administrations of the respective zones.

SUBJECT: Coal and Food Reports

TO : Chief Secretary , Allied Secretariat,

Allied Control Authority

- 1. The Allied Kommandatura Berlin was directed by LSEC(45)82, dated 8 October, 1945 to submit a report each ten days on the volume of coal and food delivered to Berlin from Allied sources. These reports have been rendered as required.
- 2. Since October transportation facilities for Berlin have improved, and further it is felt that the present reserve stocks of coal and food are adequate. Therefore it is considered that the continued submission of ten day reports of food and coal deliveries no longer serves a useful purpose.
 - 3. It is recommended (Minute (3) (ii) BK/M(45)21):
 - a. That the submission of ten day report of coal and food deliveries no longer be required.
 - b. That, effective 1 January, 1946, the ...llied Kommandatura Berlin be required to submit a monthly report only.

FOR THE ALLIED KOMMANDATURA BERLIN

M. J. KRISMIN Lieutenant Colonel, GSC Chairman Chief of Staff

Approved at Berlin 21 December 1945 (CORC/P(45)211)

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